



FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT



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INDEPENDENT AUDITOR'S REPORT

The Board of Trustees Village of Sherman, Illinois Sherman, Illinois

We have audited the accompanying basic financial statements of the governmental activities, the business-type activities and each major fund of the Village of Sherman, Illinois, as of and for the year ended April 30, 2017, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these basic financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risk of material misstatements of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the Village of Sherman, Illinois, as of April 30, 2017, and the respective changes in financial position and, where applicable, cash flows, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 14 of the financial statements, the Village has restated the beginning net position as of May 1, 2016 to correct an understatement of accounts payable. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Village has not presented a management's discussion and analysis that governmental accounting principles generally accepted in the United States require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The accompanying financial information listed as supplementary information in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information as listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Sikich LLP

Springfield, Illinois December 5, 2017

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION

April 30, 2017

	I	Primary Governmen	t
	Governmental	Business-Type	
	Activities	Activities	Total
ASSETS			
Current Assets:	¢ 2,422,094	¢ 202.591	¢ 2.927.575
Cash and cash equivalents Investments	\$ 2,433,984 250,250	\$ 393,581 462,672	\$ 2,827,565 712,022
Property tax receivable	1,575,367	402,072	712,922 1,575,367
Other receivables	206,140	93,045	299,185
Due from (to) other funds	135,701	(135,701)	
Total current assets	4,601,442	813,597	5,415,039
		·	· · · · · · · · · · · · · · · · · · ·
Capital Assets:			
Land	958,000	-	958,000
Construction in progress	3,744,759	-	3,744,759
Other capital assets, net of			
accumulated depreciation	5,342,231	726,294	6,068,525
Total capital assets	10,044,990	726,294	10,771,284
Total assets	14,646,432	1,539,891	16,186,323
LIABILITIES			
Current Liabilities:			
Accounts payable	607,844	39,684	647,528
Accrued payroll	21,906	5,784	27,690
Accrued interest payable	143,361	-	143,361
Compensated absences payable, current	17,941	5,043	22,984
Notes payable, current	44,370	-	44,370
G.O. bonds payable, current	28,500	-	28,500
G.O. certificates payable, current	320,000	-	320,000
TIF bonds payable, current	541,000	-	541,000
Total current liabilities	1,724,922	50,511	1,775,433
Noncurrent Liabilities			
Compensated absences payable, noncurrent	20,951	11,691	32,642
Notes payable, noncurrent	98,418	-	98,418
G.O. bonds payable, noncurrent	1,471,500	-	1,471,500
G.O. certificates payable, noncurrent	1,280,000	-	1,280,000
TIF bonds payable, noncurrent	2,094,000	-	2,094,000
TIF notes payable, noncurrent	454,916	-	454,916
Total noncurrent liabilities	5,419,785	11,691	5,431,476
Total liabilities	7,144,707	62,202	7,206,909
DEFERRED INFLOWS OF RESOURCES			
Deferred revenue - property taxes	1,575,367	-	1,575,367
Total deferred inflows of resources	1,575,367		1,575,367
Total liabilities and deferred inflows			
of resources	8,720,074	62,202	8,782,276
NET POSITION			
Net investment in capital assets	7,892,732	726,294	8,619,026
Restricted for maintenance of roadways	293,383	-	293,383
Restricted for economic development	1,249,183	-	1,249,183
Restricted for public safety	14,914	-	14,914
Restricted for debt service	457,662	-	457,662
Unrestricted	(3,981,516)	751,395	(3,230,121)
Total net position	\$ 5,926,358	\$ 1,477,689	\$ 7,404,047

STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2017

			Program Revenues					
		Charges fo Expenses Services			Operating Grants and Contributions		-	
Primary government:								
Governmental activities:								
General government	\$	430,279	\$	98,942	\$	-	\$	-
Public safety		558,094		17,316		-		37,557
Streets and public works		474,617		-		105,137		-
Culture and recreation		34,669		-		-		-
Economic development		668,817		-		-		-
Interest on long-term debt		158,401				-		-
Total governmental activities		2,324,877		116,258		105,137		37,557
Business-type activities		714,868		685,921				
Total primary government	\$	3,039,745	\$	802,179	\$	105,137	\$	37,557
	Gei	neral revenu	les:					

General revenues:

Property taxes Sales and use tax Intergovernmental Investment income Other revenue Total general revenues

Change in net position

Net position - beginning

Prior period adjustments

Net position - beginning restated

Net position - ending

Net (Expense) Revenue and Changes in Net Position								
			y Government					
	Governmental Business-Type							
	Activities		Activities		Total			
\$	(331,337)	\$	-	\$	(331,337)			
	(503,221)		-		(503,221)			
	(369,480)		-		(369,480)			
	(34,669)		-		(34,669)			
	(668,817)		-		(668,817)			
	(158,401)		-		(158,401)			
	(2,065,925)		-		(2,065,925)			
	-		(28,947)		(28,947)			
	(2,065,925)		(28,947)		(2,094,872)			
	1,438,948		-		1,438,948			
	611,237		-		611,237			
	432,624		-		432,624			
	5,249		3,470		8,719			
	63,212		-		63,212			
	2,551,270		3,470		2,554,740			
	485,345		(25,477)		459,868			
	5,458,082		1,503,166		6,961,248			
	(17,069)				(17,069)			
	5,441,013		1,503,166		6,944,179			
\$	5,926,358	\$	1,477,689	\$	7,404,047			

BALANCE SHEET GOVERNMENTAL FUNDS

April 30, 2017

		Tax Increment General Financing Fund Fund		Increment Motor General Financing Fuel Tax		Fuel Tax	Total Governmental Funds	
ASSETS								
Cash and cash equivalents	\$	477,315	\$	1,648,758	\$	307,911	\$	2,433,984
Investments		250,250		-		-		250,250
Property tax receivable		193,488		1,381,879		-		1,575,367
Other receivables		197,058		-		9,082		206,140
Due from other funds		158,768		19,112		1,009		178,889
Total assets	\$	1,276,879	\$	3,049,749	\$	318,002	\$	4,644,630
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	128,266	\$	473,360	\$	6,218	\$	607,844
Accrued payroll		21,024		882		-		21,906
Due to other funds		5,121		15,000		23,067		43,188
Total liabilities		154,411		489,242		29,285		672,938
Deferred inflows of resources:								
Unavailable revenue - property taxes		193,488		1,381,879		-		1,575,367
Total deferred inflows of resources		193,488		1,381,879				1,575,367
Total liabilities and deferred inflows of resources		347,899		1,871,121		29,285		2,248,305
Fund balances:								
Restricted								
Maintenance of roadways		4,666		-		288,717		293,383
Economic development		70,555		1,178,628		-		1,249,183
Public safety		14,914		-		-		14,914
Debt service		457,662		-		-		457,662
Unrestricted								
Assigned for culture and recreation		18,925		-		-		18,925
Unassigned		362,258		-		-		362,258
Total fund balances		928,980		1,178,628		288,717		2,396,325
Total liabilities, deferred inflows of resources	¢	1.05 4.050	۴	2 0 40 7 40	¢	210.002	٠	
and fund balances	\$	1,276,879	\$	3,049,749	\$	318,002	\$	4,644,630

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES

April 30, 2017

Reconciliation to Statement of Net Position	
Fund balance - governmental funds	\$ 2,396,325
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in the governmental activities of \$12,249,064, net of accumulated depreciation of \$2,204,074, are not financial resources, and therefore, are not reported in the funds.	 10,044,990
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Compensated absences payable	(38,892)
Accrued interest payable	(143,361)
Notes payable, current	(44,370)
G.O. Bond payable, current	(28,500)
G.O. certificates payable, current	(320,000)
TIF Bonds payable, current	(541,000)
Notes payable, noncurrent	(98,418)
G.O. Bond payable, noncurrent	(1,471,500)
G.O. certificates payable, noncurrent	(1,280,000)
TIF Bonds payable, noncurrent	(2,094,000)
TIF Notes payable, noncurrent	 (454,916)
Total long-term liabilities	 (6,514,957)
Net position of governmental activities	\$ 5,926,358

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended April 30, 2017

	General Fund	Tax Increment Financing Fund	Motor Fuel Tax Fund	Total Governmental Funds
REVENUES				
Property taxes	\$ 108,993	3 \$ 1,329,955	\$-	\$ 1,438,948
Sales and use taxes	557,212	2 54,025	-	611,237
Intergovernmental	432,624	4 -	105,137	537,761
Licenses and permits	98,942	- 2	-	98,942
Fines	17,310	6 -	-	17,316
Investment income	2,65	1 1,842	756	5,249
Contributions	37,55	7 -	-	37,557
Other revenues	63,212	2		63,212
Total revenues	1,318,50	7 1,385,822	105,893	2,810,222
EXPENDITURES				
Current:				
General government	337,97	7 -	-	337,977
Public safety	490,61	5 -	-	490,615
Streets and public works	329,314	4 -	64,474	393,788
Culture and recreation	8,94	1 -	-	8,941
Economic development		- 625,281	-	625,281
Debt service:				
Principal	44,839	9 238,000	-	282,839
Interest	2,634	4 58,080	-	60,714
Capital outlay	1,636,963	3 723,477		2,360,440
Total expenditures	2,851,283	3 1,644,838	64,474	4,560,595
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES BEFORE				
OTHER FINANCING SOURCES (USES)	(1,532,770	6) (259,016)	41,419	(1,750,373)
OTHER FINANCING SOURCES (USES)				
Transfers in	4,130	- 0	-	4,130
Transfers out			(4,130)	(4,130)
Loans issued	125,77	7 -	-	125,777
Bonds issued	1,500,000	- 0	-	1,500,000
Debt certificates issued		- 1,600,000		1,600,000
Total other financing sources (uses)	1,629,907	7 1,600,000	(4,130)	3,225,777
Net change in fund balances	97,13	11,340,984	37,289	1,475,404
Fund balance at beginning of year	848,918	8 (162,356)	251,428	937,990
Prior period adjustment	(17,069	9)		(17,069)
Fund balance at beginning of year - restated	831,849	9 (162,356)	251,428	920,921
Fund balance at end of year	\$ 928,980	0 \$ 1,178,628	\$ 288,717	\$ 2,396,325
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RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended April 30, 2017

Reconciliation to the Statement of Activities:

Net change in fund balances - total governmental funds	\$ 1,475,404
Amounts reported for governmental activities in the Statement of Activities are different because:	
The issuance of long-term debt (e.g. bonds, loans, leases) provides current financial resources to governmental funds, while the repayment of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has an effect on net position.	
Capital debt obligations principal payments	282,839
G.O. certificates issued	(1,600,000)
Notes issued	(125,777)
G.O. bond issued	(1,500,000)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:	
Change in compensated absences	(9,570)
Change in accrued interest payable	(97,687)
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:	
Capital asset purchases	2,297,052
Depreciation expense	(236,916)
Depredation expense	 (230,910)
Change in net position of governmental activities	\$ 485,345

STATEMENT OF NET POSITION PROPRIETARY FUND

April 30, 2017

	Sewer Fund
Current assets: Cash and cash equivalents	\$ 393,581
Investments	462,672
Accounts receivable	93,045
Total current assets	949,298
Noncurrent assets:	
Treatment facility - net of accumulated depreciation	726,294
Total noncurrent assets	726,294
Total assets	1,675,592
Current liabilities:	
Accounts payable	39,684
Accrued payroll	5,784
Due to General Fund	135,701
Compensated absences payable - current	5,043
Total current liabilities	186,212
Noncurrent liabilities:	
Compensated absences payable	11,691
Total noncurrent liabilities	11,691
Total liabilities	197,903
Net position:	
Net investment in capital assets	726,294
Unrestricted	751,395
Total net position	\$ 1,477,689

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUND

For the Year Ended	April 30, 2017
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	Sewer Fund
Operating revenues:	
Charges for services	\$ 685,921
Operating expenses:	
Salaries	160,926
Professional	3,762
Maintenance and supplies	28,771
Sanitary usage	408,707
Collection fees	18,879
Depreciation	72,503
Utility rebates	2,350
Miscellaneous	18,970
Total operating expenses	714,868
Operating loss	(28,947)
Nonoperating revenue (expense) Investment income	3,470
Total nonoperating revenue (expense)	3,470
Change in net position	(25,477)
Total net position, beginning of year	1,503,166
Total net position, end of year	\$ 1,477,689

STATEMENT OF CASH FLOWS PROPRIETARY FUND

For the Year Ended April 30, 2017

		Sewer Fund
CASH FLOWS FROM OPERATING ACTIVITIES:		
Cash received from customers	\$	688,494
Cash paid to suppliers		(478,682)
Cash paid to employees		(158,140)
Net cash from operating activities		51,672
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Payments to interfund accounts		(646,893)
Proceeds from interfund accounts		649,243
Net cash from noncapital financing activities		2,350
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES:		
Purchase of capital assets		(12,082)
Net cash from capital financing activities		(12,082)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Purchase of investments		(148,750)
Proceeds on sale and maturities of investments		2,817
Interest received		1,936
Net cash from investing activities		(143,997)
Net decrease in cash and cash equivalents		(102,057)
Cash and cash equivalents, beginning of year		495,638
Cash and cash equivalents, end of year	\$	393,581
Reconciliation of operating income (loss) to net cash		
from operating activities:		
Operating income (loss)	\$	(28,947)
Adjustments to reconcile income (loss) to net cash from		
operating activities:		50 500
Depreciation expense		72,503
Decrease in accounts receivable		2,573
Increase in accounts payable		2,757
Increase in accrued payroll		809
Decrease in compensated absences payable	¢	1,977
Net cash from operating activities	\$	51,672
Unrealized gain (loss) from reporting investments at fair value	\$	1,534

NOTES TO FINANCIAL STATEMENTS

April 30, 2017

1. SUMMARY OF ACCOUNTING POLICIES

The basic financial statements of the Village of Sherman, Illinois have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Village's accounting policies are described below.

A. <u>Reporting Entity</u>

The Village of Sherman, Illinois operates under a President-Trustee form of government. All significant activities and organizations on which the Village exercises oversight responsibility have been included in the Village's financial statements for the year ended April 30, 2017.

In evaluating how to define the reporting entity, management has considered all potential component units. The decision to include a component unit in the reporting entity is based upon the significance of its operational or financial relationship with the primary government.

The Village has determined that no other outside entity meets the above criteria and, therefore, no other entity has been included as a component unit in the Village's financial statements.

B. Government-wide and Fund Financial Statements

The Statement of Net Position and Statement of Activities display information on all of the non-fiduciary activities of the primary government. As a general rule, the effect of material interfund activity has been eliminated from these statements. Exceptions to this general rule are administrative charges between the Village's General Fund and the Sewer Fund. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

B. <u>Government-wide and Fund Financial Statements</u> (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Fund financial statements of the Village are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, deferred outflow of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures/expenses. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are intended to finance. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. In determining when to recognize intergovernmental revenue (grants and shared revenue), the legal and contractual requirements of the individual programs are used as guidance. There are, however, essentially two bases for revenue recognition. In one, monies are virtually unrestricted as to the purpose of expenditure and are nearly irrevocable; therefore, these amounts are recognized as revenue at the time of their receipt or earlier if they meet the criteria of availability. In the other, monies must be expended on the specific purpose or project before any amounts will be paid to the Village; therefore, revenue is recognized based upon the expenditure recorded.

VILLAGE OF SHERMAN, ILLINOIS NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. <u>Measurement Focus</u>, <u>Basis of Accounting and Financial Statement Presentation</u> (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period, or soon enough thereafter to pay current liabilities. The Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for sales taxes collected within 90 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims judgments, are recorded only when payment is due.

Property taxes, sales taxes, licenses and permits, charges for services, fines and forfeits, miscellaneous revenue, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Personal property replacement taxes are considered to be measurable when they have been collected and allocated by the state and are recognized as revenue at that time. All other revenue items are considered to be measurable only when cash is received by the Village.

An emphasis is placed on major funds within the government. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

- Total assets, deferred outflow of resources, liabilities, deferred inflow of resources, revenues, or expenditures/expenses of that individual governmental fund or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- Total assets, deferred outflow of resources, liabilities, deferred inflow of resources, revenues, or expenditures/expenses of that individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The Village reports the following major governmental funds:

The General Fund is the general operating fund of the Village and is used to account for all financial resources except those accounted for in another fund.

C. <u>Measurement Focus</u>, <u>Basis of Accounting and Financial Statement Presentation</u> (Continued)

The Tax Increment Financing Fund is used to account for the activities relating to the Tax Increment Financing Districts.

The Motor Fuel Tax Fund is used to account for motor fuel taxes received and the use of those funds for certain projects.

The Village reports the following major proprietary fund:

The Sewer Fund is used to account for the revenues and expenses related to operating and maintaining the Village's sewer operations.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the sewer enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments purchased with an original maturity of three months or less.

E. <u>Capital Assets</u>

Capital assets are not capitalized in the governmental funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds. Capital assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable. Donated capital assets are valued at acquisition value. Estimated historical cost was used to value the majority of the assets acquired prior to May 1, 2004. Prior to May 1, 2004, governmental funds' infrastructure assets were not capitalized. Infrastructure assets acquired since May 1, 2004, are recorded at cost.

E. <u>Capital Assets</u> (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings	40 years
Vehicles	5 years
Equipment	5-10 years
Computers	5 years
Infrastructure	20-40 years
Sewer plant treatment facilities	40 years

The minimum capitalization amount for buildings is \$100,000, for vehicles is \$15,000, for equipment is \$5,000, for computers is \$2,500, and for infrastructure is \$1,000,000.

F. Long-Term Debt

In the government-wide financial statements and proprietary fund in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed in the year of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

G. Equity Classification

Government-wide Statements

Equity is classified as net position and displayed in three components:

- Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- Restricted net position Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation. None of the restricted net position result from enabling legislation adopted by the Village.
- Unrestricted net position All other net positions that do not meet the definition of "restricted" or "net investment in capital assets."

Fund Financial Statements

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for specific purposes or externally imposed by outside entities. None of the restricted fund balance result from enabling legislation adopted by the Village. Committed fund balance is constrained by formal actions of the Village's Board, which is considered the Village's highest level of decision making authority. Formal actions include ordinances approved by the Board. Assigned fund balance represents amounts constrained by the Village Treasurer's intent to use them for a specific purpose, but that are neither restricted nor committed. Any residual fund balance in the General Fund, including any fund balance targets and any deficit fund balance of any other governmental fund is reported as unassigned.

The Village's flow of funds assumptions prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the Village considers committed funds to be expended first followed by assigned and then unassigned funds.

The Village has not established fund balance reserve policies for their governmental funds.

H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

I. <u>Use of Estimates</u>

Management of the Village has made certain estimates and assumptions that affect the reported amounts of assets, deferred outflow of resources, liabilities, and deferred inflow of resources and contingent assets, deferred outflow of resources, liabilities, and deferred inflow of resources at the date of the financial statements and the reported amounts of revenue and expenditures/expenses during the period. Actual results could differ from those estimates.

J. <u>Investments</u>

Investments are stated at fair value using the quoted market price. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

K. <u>Compensated Absences</u>

Vested or accumulated vacation leave is accrued when incurred by the Village in the government-wide and proprietary fund financial statements. Vested or accumulated vacation leave of the proprietary fund is recorded as an expense and liability of that fund as the benefits accrued to employees. A liability in the governmental funds is reported only if the benefit has matured.

Full-time permanent employees are granted vacation benefits in varying amounts to specified maximums depending on tenure with the Village. Employees are allowed to accumulate two years vacation time. Employees are entitled to all accrued vacation leave upon termination. Sick leave also accrues to full-time employees; however, unused sick leave is not payable upon termination of employment.

2. CASH AND CASH EQUIVALENTS

The Village's Board of Trustees have adopted an investment policy to invest in investments allowed by the Illinois Compiled Statutes (ILCS) which authorize the Village to make deposits/investments in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, insured credit union shares, money market mutual funds with portfolios of securities issued or guaranteed by the United States or agreement to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, and the Illinois Funds.

It is the policy of the Village to invest public funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the Village and conforming to all state and local statutes governing the investment of public funds. The primary objectives of the policy, in order of priority are; conformance with legal requirements, protection of investment, liquidity, and attainment of market rates of return.

A. Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the Village's deposits may not be returned to it. To guard against credit risk for deposits with financial institutions the Village's investment policy requires all deposits with financial institutions in excess of federal depository insurance to be collateralized with collateral held at an independent third party institution in the name of the Village evidenced by a written agreement. As of April 30, 2017, the Village's bank balances of deposits held at various institutions which were exposed to custodial credit risk included \$1,059 of uninsured and uncollateralized accounts.

B. Investments

Interest rate risk is the risk that the market value of securities in the portfolio will fall due to changes in the market interest rates. The Village's policy limits the investments to securities maturing less than one year from the date of purchase. The reserve funds of the Village may be invested in securities exceeding one year if the maturity of such investments coincide with the expected use of the funds.

	Investment Maturities (in Years)								
	Fair Value	Less than 1	1-5	6-10	More than 10				
Negotiable CDs	<u>\$ 462,672</u>	<u>\$ 462,672</u>	<u>\$</u>	<u>\$ </u>	<u>\$</u>				

2. CASH AND CASH EQUIVALENTS (Continued)

B. Investments (Continued)

The Village limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity by primarily investing in certificates of deposit.

For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the Village will not be able to recover the value of its investments that are in the possession of an outside party. The Village limits its exposure to custodial credit risk by utilizing independent, third party institutions, selected by the Village, to act as custodian for its securities and collateral.

Concentration of credit risk – The Village places no limit on the amount the Village may invest in any one issuer. The Village's investments are in certificates of deposit.

The Village categorizes its fair value measurements within the fair value established by the generally accepted accounting principles. The hierarchy of inputs are used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 are significant unobservable inputs. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transactions between market participants at the measurement date. Certificates of deposits are reported at fair value using Level 1 inputs.

3. PROPERTY TAX CALENDAR

Property tax levy ordinance must be filed in Sangamon County by the last Tuesday in December on the assessed valuation as of January 1. The 2016 tax levy becomes an enforceable lien against the property on January 1, 2016. These taxes are collected by the County Collector and are submitted to the County Treasurer, who remits to the Government units their respective share of the collections. Since the 2016 levy will be collected in fiscal year 2018 and is intended to finance the 2018 fiscal year, the levy has been recorded as a receivable and deferred inflow of resources. The 2017 tax levy has not been recorded as a receivable at April 30, 2017. Although the tax attached as a lien on the property as of January 1, 2017, the tax will not be levied until December 2017, and, accordingly, is not measurable at April 30, 2017.

Taxes levied in one year become due and payable in two installments during the following year. The Sangamon County installments are due June 1 and September 1.

VILLAGE OF SHERMAN, ILLINOIS NOTES TO FINANCIAL STATEMENTS (Continued)

4. **RECEIVABLES**

The following receivables are included in other receivables on the statement of net position at April 30, 2017:

Income tax receivable	\$ 63,230
Sales and use tax receivable	110,845
Video gaming tax receivable	7,888
Fines receivable	1,548
Grant receivable	13,547
Motor fuel tax allotment receivable	 9,082
Total Governmental activities	206,140
Sewer accounts receivable	 93,045
Total primary government	\$ 299,185

VILLAGE OF SHERMAN, ILLINOIS NOTES TO FINANCIAL STATEMENTS (Continued)

5. CAPITAL ASSETS

A. Governmental Activities

Capital asset activity for the year ending April 30, 2017 consists of the following:

Capital assets not	Balance May 1, 2016	Additions	Deletions	Balance April 30, 2017
being depreciated Land Construction in progress	\$ 958,000 <u>3,064,818</u> <u>4,022,818</u>	\$ - <u>679,941</u> 679,941	\$	\$ 958,000 <u>3,744,759</u> <u>4,702,759</u>
Other capital assets Buildings Vehicles Equipment Computers Infrastructure Total capital assets being depreciated	750,502 586,838 592,105 16,476 <u>4,026,073</u> <u>\$ 5,971,994</u>	33,030 91,496 2,931 <u>1,489,654</u> <u>\$ 1,617,111</u>	19,000 23,800 	750,502 600,868 659,801 19,407 <u>5,515,727</u> <u>\$7,546,305</u>
Less accumulated	Balance May 1, 2016	Additions	Deletions	Balance <u>April 30, 2017</u>
depreciation for: Buildings Vehicles Equipment Computers Infrastructure Total accumulated depreciation	\$ 242,040 493,748 467,726 15,475 790,969 2,009,958	\$ 18,763 43,296 36,671 293 137,893 236,916	\$	\$ 260,803 518,044 480,597 15,768 928,862 2,204,074
Total capital assets bein depreciated, net	ng 3,962,036	1,380,195		5,342,231
Total capital assets, net of accumulated depreciation	<u>\$ </u>	<u>\$ 2,060,136</u>	<u>\$</u>	<u>\$ 10,044,990</u>

5. CAPITAL ASSETS (Continued)

B. Business-type Activities

Capital asset activity for the year ending April 30, 2017 consists of the following:

	Μ	Balance lay 1, 2016	A	dditions	Deletions	<u>Apr</u>	Balance il 30, 2017
Sewer plant treatment							
facility	\$	2,359,500	\$	-	\$ -	\$	2,359,500
Vehicle		89,793		-	-		89,793
Equipment		13,399		12,082			25,481
Total capital assets		2,462,692		12,082			2,474,774
Less accumulated							
depreciation for:							
Sewer plant treatment							
facility		1,604,255		58,987	-		1,663,242
Vehicle		61,175		12,188	-		73,363
Equipment		10,547		1,328			11,875
Total accumulated							
depreciation		1,675,977		72,503			1,748,480
Total capital assets, net of accumulated							
depreciation	<u>\$</u>	786,715	<u>\$</u>	(60,421)	<u>\$ -</u>	<u>\$</u>	726,294

Depreciation expense was charged to functions as follows in the Statement of Activities:

Governmental activities:		
General government	\$	20,349
Public safety		32,628
Streets and public works		170,677
Culture and recreation		13,262
Total depreciation expense – governmental activities	<u>\$</u>	236,916
Business-type activities:		
Sewer	\$	72,503
Total depreciation expense – business-type activities	\$	72,503

6. RISK MANAGEMENT ASSOCIATION

The Village is exposed to various risks of loss including, but not limited to, general liability, property casualty, workers compensation and public official liability. To limit exposure to these risks, the Village participates in the Illinois Municipal League Risk Management Association (IMLRMA). The Village pays an annual premium to IMLRMA for its coverage. Settled claims have not exceeded the coverage in any of the past three fiscal years. The Village's policy is to record any related expenditures in the year in which they are notified and pay the assessment. The Village is not aware of any additional assessments owed as of April 30, 2017.

Employee life and health risks are insured through the purchase of a commercial insurance plan.

7. DEFERRED COMPENSATION PLAN

The Village offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to full time employees, permits them to defer a portion of their salary until future years. The Village also elected to make a matching contribution up to 4% of an employee's annual salary. An employee is eligible to participate when hired and is vested 100% immediately. The amounts deferred and earnings thereon, are not available to employees until termination, retirement, death, or unforeseeable emergency. During the year the Village contributed \$16,711 for matching contributions.

Contributions are administered by a third-party agent and the assets and income thereon are held in trust for the exclusive benefit of participants and their beneficiaries.

8. LONG TERM DEBT

Governmental Activities

Notes Payable

In 2012 the Village entered into an agreement with a financial institution to finance the purchase of a police vehicle. The Village borrowed \$27,560 at an interest rate of 1.49% to be paid in monthly payments of \$477 beginning March 6, 2013 with a final payment due February 6, 2018. The principal balance as of April 30, 2017 was \$4,744.

In 2014 the Village entered into an agreement with a financial institution to finance the purchase of a police vehicle. The Village borrowed \$23,000 at an interest rate of 1.99% to be paid in monthly payments of \$403 beginning November 28, 2013 with a final payment due October 28, 2018. The principal balance as of April 30, 2017 was \$7,138.

<u>Governmental Activities</u> – Continued

Notes Payable - Continued

In 2014 the Village entered into an agreement with a financial institution to finance the purchase of a vehicle for street and public works. The Village borrowed \$35,000 at an interest rate of 1.99% to be paid in monthly payments of \$613 beginning November 29, 2013 with a final payment due October 29, 2018. The principal balance as of April 30, 2017 was \$10,860.

In 2015 the Village entered into an agreement with a financial institution to finance the purchase of a mower for street and public works. The Village borrowed \$13,422 at an interest rate of 2.50% to be paid in monthly payments of \$388 beginning September 26, 2014 with a final payment due August 26, 2017. The principal balance as of April 30, 2017 was \$1,539.

In 2017 the Village entered into an agreement with a financial institution to finance the purchase of a tractor for street and public works. The Village borrowed \$71,599 at an interest rate of 2.56% to be paid in monthly payments of \$1,276 beginning March 28, 2017 with a final payment due February 28, 2022. The principal balance as of April 30, 2017 was \$69,453.

In 2017 the Village entered into an agreement with a financial institution to finance the purchase of a mower for street and public works. The Village borrowed \$14,178 at an interest rate of 2.31% to be paid in monthly payments of \$408 beginning May 21, 2017 with a final payment due April 21, 2020. The principal balance as of April 30, 2017 was \$14,178.

In 2017 the Village entered into an agreement with a financial institution to finance the purchase of a police vehicle. The Village borrowed \$40,000 at an interest rate of 1.64% to be paid in monthly payments of \$695 beginning September 5, 2016 with a final payment due August 5, 2021. The principal balance as of April 30, 2017 was \$34,876.

The assets and related obligations of the notes payable are accounted for as governmental activities. Future principal and interest payments on the notes payable are as follows:

Years ending April 30,	P	Principal		Interest		Total
2018	\$	44,370	\$	2,697	\$	47,067
2019		32,784		1,851		34,635
2020		27,330		1,210		28,540
2021		23,007		642		23,649
2022		15,297		154		15,451
Total	<u>\$</u>	142,788	\$	6,554	\$	149,342

<u>Governmental Activities</u> – Continued

General Obligation Bonds

\$360,000 General Obligation Bonds, Series 2016A dated November 1, 2016 due in annual installments of \$5,938 to \$15,273 through November 1, 2031; interest at 2.40%. These bonds were issued to construct street improvements and renovations within the Village. The amount of bonds outstanding as of April 30, 2017 was \$360,000.

\$840,000 General Obligation Bonds, Series 2016B dated November 1, 2016 due in annual installments of \$13,854 to \$35,637 through November 1, 2031; interest at 2.40%. These bonds were issued to construct street improvements and renovations within the Village. The amount of bonds outstanding as of April 30, 2017 was \$840,000.

\$300,000 General Obligation Bonds, Series 2016C dated November 1, 2016 due in annual installments of \$4,948 to \$12,728 through November 1, 2031; interest at 2.40%. These bonds were issued to construct street improvements and renovations within the Village. The amount of bonds outstanding as of April 30, 2017 was \$300,000.

The assets and related obligations of the general obligation bonds are accounted for as governmental activities. Future principal and interest payments on the general obligation bonds are as follows:

Years ending April 30,	Principal		Interest		 Total
2018	\$	28,500	\$	18,000	\$ 46,500
2019		94,773		34,749	129,522
2020		97,093		32,461	129,554
2021		99,384		30,118	129,502
2022		101,903		27,717	129,620
2023 - 2027		548,120		100,455	648,575
2028 - 2032		530,227		34,390	 564,617
Total	<u>\$</u>	1,500,000	\$	277,890	\$ 1,777,890

General Obligation Debt Certificates

\$1,600,000 General Obligation Debt Certificates, Series 2016 dated September 23, 2016 due in annual installments of \$320,000 through December 1, 2021; interest at 2.25%. These certificates were issued to finance the costs of acquiring, constructing and installing certain capital improvements for the Village-owned park. The amount of certificates outstanding at April 30, 2017 was \$1,600,000.

<u>Governmental Activities</u> – Continued

<u>General Obligation Debt Certificates</u> – Continued

The assets and related obligations of the general obligation debt certificates are accounted for as governmental activities. Future principal and interest payments on the general obligation debt certificates are as follows:

Years ending April 30,	P	Principal		Interest		Total
2018	\$	320,000	\$	36,000	\$	356,000
2019		320,000		28,800		348,800
2020		320,000		21,600		341,600
2021		320,000		14,400		334,400
2022		320,000		7,200		327,200
Total	<u>\$</u>	1,600,000	\$	108,000	\$	1,708,000

Tax Increment Financing Payable Bonds

The tax increment financing bonds are a limited obligation of the tax increment financing district of the Village payable solely and only from collections of incremental taxes from each specific "Project Increment Area" are deemed to be "Pledged Taxes," irrevocable until the obligations are discharged.

These bonds do not constitute a general obligation of the Village. However, the bonds payable are required to be reported on the Village's financial statements.

Tax Increment Revenue Bonds, Series 2004

The Village issued \$1,650,000 Tax Increment Revenue Bonds, Series 2004A and Series 2004B for the purpose of paying a portion of redevelopment project costs. The Village pays debt service expenditures from incremental property taxes collected within the Tax Increment Financing District. During fiscal year 2011 the bond holders amended the bond ordinance to extend the maturity schedule. The amended maturity schedule includes principal payments ranging from \$117,000 to \$186,000 and are due each January 1 from 2012 through 2022. Interest is 6.0% and interest payments are due semi-annually in January and July. The annual debt service requirements are as follows:

Governmental Activities - Continued

Tax Increment Revenue Bonds, Series 2004 - Continued

Years ending April 30,	Principal		Interest			Total
2018	\$	148,000	\$	49,800	\$	197,800
2019	Ŧ	156,000	Ŧ	40,920	Ŧ	196,920
2020		165,000		31,560		196,560
2021		175,000		21,660		196,660
2022		186,000		11,160		197,160
Total	\$	830,000	<u>\$</u>	155,100	<u>\$</u>	985,100

Tax Increment Revenue Bonds, Series 2011

The Village issued \$2,000,000 Tax Increment Revenue Bonds, Series 2011 for the purpose of paying a portion of redevelopment project costs. The Village pays debt service expenditures from incremental property taxes collected within the Tax Increment Financing District. Principal payments range from \$95,000 to \$262,000 and are due each January 1 from 2015 through 2024. Interest is 4.50% and interest payments are due annually in January beginning in fiscal year 2012. The annual debt service requirements are as follows:

Years ending April 30,	_ <u>P</u>	Principal		Interest		Total
2018	\$	393,000	\$	153,810	\$	546,810
2019		210,000		63,540		273,540
2020		220,000		54,090		274,090
2021		229,000		44,190		273,190
2022		240,000		33,885		273,885
2023-2024		513,000		34,875		547,875
Total	<u>\$</u>	<u>1,805,000</u>	<u>\$</u>	384,390	<u>\$</u>	2,189,390

Tax Increment Financing Note Payable

Certain bond payments of the Village were paid by a developer of the Route 66 TIF District. According to the development agreement all payments made by the developer for principal and interest on TIF bonds due to a shortfall in the Tax Increment Allocation Fund shall be repaid by the Village from tax increment financing proceeds. This obligation remains in effect until the expiration of the Route 66 TIF District in October 2022 or for so long as eligible project costs due to the developer under the development agreement remain outstanding and payable, whichever is sooner. Therefore, no set debt service schedule is available. The total note payable balance to the developer as of April 30, 2017 is \$454,916.

<u>Governmental Activities</u> – Continued

Changes in Long-Term Liabilities

During the fiscal year the activity relating to governmental long-term liabilities is as follows:

	Balances May 1		Additions		Reductions		Balances April 30		Due Within One Year	
Governmental activities:								-		
Notes payable	\$	61,850	\$	125,777	\$	44,839	\$	142,788	\$	44,370
General obligation bonds		-		1,500,000		-		1,500,000		28,500
General obligation certificates		-		1,600,000		-		1,600,000		320,000
TIF bonds		2,873,000		-		238,000		2,635,000		541,000
TIF note payable		454,916		-		-		454,916		-
Compensated absences payable		29,322		26,066		16,496		38,892		17,941
Governmental activity –										
long-term liabilities	\$	3,419,088	\$	3,251,843	\$	299,335	\$	<u>6,371,596</u>	\$	<u>941,811</u>
Business-type activities:										
Compensated absences payable	\$_	14,757	\$	9,554	\$	7,577	\$	16,734	\$	5,043
Business-type activity										
long-term liabilities	\$	14,757	\$	9,554	\$	7,577	\$	16,734	\$	5,043

9. DEBT WITHOUT GOVERNMENT COMMITMENT

Economic Development Revenue Bonds, Series 2015

In December 2015, the Village issued Economic Development Revenue Bonds (Village Health Care Project), Series 2015 to provide financial assistance to a private-sector entity for the financing of the cost of acquisition, purchase, construction, reconstruction, improvement, betterment or extension related to the new facilities. As of April 30, 2017, the principal amount payable under these bonds was \$9,448,012. Neither the Village, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statement.

Economic Development Revenue Bonds, Series 2016

In April 2016, the Village issued Economic Development Revenue Bonds (Village Health Care Project), Series 2016 to provide financial assistance to a private-sector entity for the financing of the cost of acquisition, purchase, construction, reconstruction, improvement, betterment or extension related to the new facilities. As of April 30, 2017, the principal amount payable under these bonds was \$3,417,893. Neither the Village, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statement.

10. INTERFUND BALANCES

Interfund receivable and payable balances at April 30, 2017 consist of:

	Interfund <u>Receivables</u>	Interfund Payables		
General Fund:				
TIF Fund	\$ -	\$ 4,112		
Motor Fuel Tax	23,067	1,009		
Sewer	135,701			
	158,768	5,121		
TIF Fund:				
General Fund	4,112	-		
TIF Fund	15,000	15,000		
	19,112	15,000		
Motor Fuel Tax:				
General Fund	1,009	23,067		
Sewer Fund:				
General Fund		135,701		
Total interfund receivables/payables	<u>\$ 178,889</u>	<u>\$ 178,889</u>		

The purpose of significant due from/to other funds is as follows:

- \$49,172 due from the General Fund to the TIF Fund. The balance consists of ineligible tax increment fund expenditures paid out of the various TIF Funds, but not yet repaid by the General Fund at April 30, 2017.
- \$23,067 due from the Motor Fuel Tax Fund to the General Fund. The balance consists of MFT expenditures paid by the General Fund, but not yet repaid by the Motor Fuel Tax Fund at April 30, 2017.
- \$135,701 due from the Sewer Fund to the General Fund. The balance consists of salary expenditures and Sewer Fund expenditures paid by the General Fund, but not yet repaid by the Sewer Fund at April 30, 2017.
- \$15,000 due from the Route 66 TIF to the Original TIF District. The balance consists of administrative expenses paid by the Original TIF Fund, but not yet repaid by the Route 66 TIF Fund. The Village expects the obligation will be liquidated within one year.

10. INTERFUND BALANCES (Continued)

Interfund transfers in and out as of April 30, 2017 consist of:

	Transfers In	Transfers Out		
General Fund: Motor Fuel Tax Fund	<u>\$ 4,130</u>	<u>\$ -</u>		
Motor Fuel Tax Fund: General Fund		4,130		
Total interfund transfers	<u>\$ 4,130</u>	<u>\$ 4,130</u>		

The purpose of the transfer was to transfer the Village's portion of the State of Illinois grant from the Motor Fuel Tax Fund to the General Fund. This amount will not be repaid.

11. OTHER COMMITMENTS

The Village has three construction contract commitments relating to TIF projects and one construction contract commitment relating to Village capital improvements. The total outstanding construction commitments of the Village as of April 30, 2017 are \$1,761,648.

12. DEVELOPMENT ASSISTANCE

The Village has entered into agreements with private organizations to encourage economic development in the Village. The agreements are noted as follows:

- One agreement provides for reimbursement of 50% of the sales tax generated by the organization to assist with redevelopment costs. The agreement expires upon the earliest of (1) the payment of the \$435,000 to the organization, or (2) December 31, 2021. The final reimbursement to reach the maximum of \$435,000 was paid to the organization in fiscal year 2017.
- One agreement provides for reimbursement of 75% of the incremental property taxes generated by the organization to assist with redevelopment costs. The agreement expires upon the earliest of (1) the payment of \$190,500 to the organization, or (2) December 31, 2022. A reimbursement of \$24,855 was paid to the organization as of April 30, 2017.

12. DEVELOPMENT ASSISTANCE (Continued)

• One agreement provides for reimbursement of 50% of the incremental property taxes generated by the organization for reimbursement of requested redevelopment costs. Rebates of \$75,200 have been paid to the organization as of April 30, 2017. The agreement also provides for the designation of a business district with a 1% Business District Retailers' Occupation Tax, 1% Business District Service Occupation Tax, and a 1% Hotel Operators' Occupation Tax to be used to reimburse the developer. The business district was established in September 2015 with \$230 of taxes received as of April 30, 2017.

13. SUBSEQUENT EVENTS

In August 2017 the Village entered into an agreement with a financial institution to finance the purchase of a police vehicle. The Village borrowed \$47,372 at an interest rate of 2.49% to be paid in monthly payments of \$841 beginning September 2017 with a final payment due August 2022.

14. PRIOR PERIOD ADJUSTMENT

The General Fund beginning of the year fund balance and the Governmental Activities beginning of the year net position has been restated by \$17,069 to correct an understatement of prior year accounts payable.

REQUIRED SUPPLEMENTARY INFORMATION

GENERAL FUND

BUDGETARY COMPARISON SCHEDULE - CASH BASIS

For the Year Ended April 30, 2017

	Original Budget	8		Actual		Variance Over/ (Under)	
REVENUES							
Property taxes	\$ 64,500	\$	64,500	\$	65,086	\$	586
Road and bridge taxes	44,848		44,848		43,907		(941)
Sales and use taxes	545,852		545,852		555,874		10,022
Personal property replacement taxes	354		354		377		23
Income taxes	442,063		442,063		394,943		(47,120)
Video gaming tax	42,109		42,109		40,157		(1,952)
Franchise fees	47,000		47,000		46,296		(704)
Licenses	24,300		24,300		24,300		-
Building permits	21,065		21,065		28,346		7,281
Fines	17,236		17,236		18,371		1,135
Charges for services	9,984		9,984		9,984		-
Investment income	1,200		1,200		3,436		2,236
Contributions	-		-		37,557		37,557
Miscellaneous	12,000		12,000		53,228		41,228
Total revenues	1,272,511	1	,272,511		1,321,862		49,351
EXPENDITURES							
General government							
Finance:							
Insurance	75,250		75,250		53,792		(21,458)
Auditing	8,750		8,750		9,403		653
Finance total	84,000		84,000		63,195		(20,805)
Legal:							
Attorney	47,055		47,055		47,507		452
Legal total	47,055		47,055		47,507		452
Village clerk:							
Salary	25,000		25,000		2,484		(22,516)
Payroll expenditures	2,038		2,038		254		(1,784)
Dues and membership	250		250		50		(200)
Village clerk total	27,288		27,288	_	2,788		(24,500)
						(C	ontinued)

GENERAL FUND

BUDGETARY COMPARISON SCHEDULE - CASH BASIS

For the Year Ended April 30, 2017

	Original Budget	Final Budget	Actual	Variance Over/ (Under)
Village Hall:				
Salaries	\$ 123,750	\$ 123,750	\$ 102,473	\$ (21,277)
Payroll expenditures	11,716	11,716	9,791	(1,925)
Telecommunications	5,750	5,750	4,742	(1,008)
Office equipment	2,500	2,500	5,887	3,387
Office supplies	2,531	2,531	2,043	(488)
Printing	3,250	3,250	2,147	(1,103)
Postage	964	964	598	(366)
Training	5,000	5,000	4,411	(589)
Dues and membership	30,819	30,819	17,248	(13,571)
Utilities	13,750	13,750	9,619	(4,131)
Miscellaneous	500	500	27	(473)
Building maintenance	3,750	3,750	3,284	(466)
Recycling program	720	720	576	(144)
Community events	15,000	15,000	6,415	(8,585)
Village hall total	220,000	220,000	169,261	(50,739)
Contingency				
Contingency	1,149,461	1,149,461	131,592	(1,017,869)
Contingency total	1,149,461	1,149,461	131,592	(1,017,869)
General government total	1,527,804	1,527,804	414,343	(1,113,461)
Public Safety:				
Public health and safety:				
Salaries	3,375	3,375	2,700	(675)
Payroll expenditures	281	281	207	(74)
Animal control	1,381	1,381	1,105	(276)
ESDA	3,844	3,844	519	(3,325)
IEPA	1,250	1,250	1,000	(250)
Electronic alert system	750	750	600	(150)
Equipment management	625	625	-	(625)
Miscellaneous	125	125	190	65
Public health safety total	11,631	11,631	6,321	(5,310)
				(Continued)

GENERAL FUND

BUDGETARY COMPARISON SCHEDULE - CASH BASIS

For the Year Ended April 30, 2017

		Original Budget		e		8		8		Final Budget	 Actual		/ariance Over/ Under)
Police:													
Salaries	\$	430,000	\$	430,000	\$ 343,834	\$	(86,166)						
Payroll expenditures		97,631		97,631	69,353		(28,278)						
Telecommunications		24,850		24,850	21,705		(3,145)						
Gasoline		26,250		26,250	17,584		(8,666)						
Equipment maintenance		12,750		12,750	9,749		(3,001)						
Building maintenance		3,125		3,125	1,328		(1,797)						
Training		7,750		7,750	1,307		(6,443)						
Ammunition		5,000		5,000	6,964		1,964						
Uniforms		7,500		7,500	2,399		(5,101)						
Neighborhood watch		1,250		1,250	676		(574)						
Teen court		1,250		1,250	-		(1,250)						
Supplies		9,375		9,375	6,701		(2,674)						
Utilities		7,500		7,500	4,487		(3,013)						
Police total		634,231		634,231	 486,087		(148,144)						
Total public safety		645,862		645,862	 492,408		(153,454)						
Streets and Public Works													
Streets and alleys:													
Salaries		137,500		137,500	116,913		(20,587)						
Payroll expenditures		29,869		29,869	24,447		(5,422)						
Gas and oil		3,750		3,750	6,687		2,937						
Diesel fuel		1,830		1,830	1,402		(428)						
Street maintenance		43,750		43,750	60		(43,690)						
Equipment maintenance and repair		18,750		18,750	16,464		(2,286)						
Telephone		4,375		4,375	4,029		(346)						
Equipment storage		3,750		3,750	1,900		(1,850)						
Miscellaneous/supplies		4,566		4,566	4,635		69						
Clean-up day		4,500		4,500	3,600		(900)						
Streets and alleys total		252,640		252,640	 180,137		(72,503)						
Engineering:													
Engineer		81,250		81,250	187,649		106,399						
Engineering total		81,250		81,250	 187,649		106,399						
Streets and Public Works total		333,890		333,890	367,786		33,896						
					 	(C	ontinued)						

GENERAL FUND

BUDGETARY COMPARISON SCHEDULE - CASH BASIS

For the Year Ended April 30, 2017

	Original Budget	Final Budget	Actual	Variance Over/ (Under)
Culture and Recreation				
Parks and recreation:				
Gas and oil	\$ -	\$ -	\$ -	\$ -
Diesel fuel	1,875	1,875	1,122	(753)
Equipment supplies	5,000	5,000	508	(4,492)
Park improvements	20,625	20,625	6,773	(13,852)
Miscellaneous/supplies	-	-	543	543
Parks and recreation total	27,500	27,500	8,946	(18,554)
Culture and recreation total	27,500	27,500	8,946	(18,554)
Debt Service				
Debt Service:				
Capital lease principal	69,193	69,193	44,839	(24,354)
Capital lease interest	-	-	2,634	2,634
Debt service total	69,193	69,193	47,473	(21,720)
Capital outlay				
Police	87,955	87,955	60,053	(27,902)
Streets and alleys	28,625	28,625	1,423,997	1,395,372
Capital outlay total	116,580	116,580	1,484,050	1,367,470
Total expenditures paid	2,720,829	2,720,829	2,815,006	94,177
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)	(1,448,318)	(1,448,318)	(1,493,144)	(44,826) (Continued)

GENERAL FUND

BUDGETARY COMPARISON SCHEDULE - CASH BASIS

For the Year Ended April 30, 2017

		Original Budget		Final Budget	. <u> </u>	Actual	Variance Over/ (Under)	
OTHER FINANCING SOURCES (USES)	¢		¢		¢	5 4 2 0		~
Transfers in	\$	-	\$	-	\$	5,139	\$ 5,139	
Loan proceeds Bond proceeds		40,000		40,000		125,777 1,500,000	85,777 1,500,000	
Total other financing sources (uses)	<u> </u>	40,000		40,000		1,630,916	1,590,910	
NET CHANGE IN FUND BALANCE	\$	(1,408,318)	\$	(1,408,318)		137,772	\$ 1,546,090)
RECONCILIATION TO MODIFIED ACCRUAL BASIS - NET CHANGE RESULTING FROM RECORDING ACCOUNTS RECEIVABLE, PAYABLE, AND OTHER ACCRUED ITEMS NET CHANGE IN FUND BALANCE -						(40,641)		
MODIFIED ACCRUAL BASIS						97,131		
FUND BALANCE, BEGINNING OF YEAR						848,918		
Prior period adjustment						(17,069)		
FUND BALANCE, BEGINNING OF YEAR - REST	ATI	ED				831,849		
FUND BALANCE, END OF YEAR					\$	928,980	(Concluded))

TAX INCREMENT FINANCING FUND

BUDGETARY COMPARISON SCHEDULE - CASH BASIS

For the Year Ended April 30, 2017

	Original Budget	Final Budget	Actual	Variance Over/ (Under)
REVENUES				
Property taxes	\$ 1,340,400	\$ 1,340,400	\$ 1,375,015	\$ 34,615
Investment income	900	900	1,842	942
Sales tax	75,000	75,000	54,025	(20,975)
Total revenues	1,416,300	1,416,300	1,430,882	14,582
EXPENDITURES				
Economic Development:				
Salaries	11,165	11,165	18,724	7,559
Attorney fees	10,000	10,000	18,260	8,260
Administration	10,000	10,000	5,985	(4,015)
Engineering	50,000	50,000	58,134	8,134
Contractual agreements	-	-	107,316	107,316
Surplus distribution	-	-	502,383	502,383
Debt Service:				
Principal	250,000	250,000	238,000	(12,000)
Interest	111,100	111,100	58,080	(53,020)
Capital Outlay	1,560,000	1,560,000	971,598	(588,402)
Total expenditures	2,002,265	2,002,265	1,978,480	(23,785)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES BEFORE	<i></i>	(
OTHER FINANCING SOURCES (USES)	(585,965)	(585,965)	(547,598)	38,367
OTHER FINANCING SOURCES (USES)				
TIF debt certificates issued	2,500,000	2,500,000	1,600,000	(900,000)
Total other financing sources (uses)	2,500,000	2,500,000	1,600,000	(900,000)
NET CHANGE IN FUND BALANCE	\$ 1,914,035	\$ 1,914,035	1,052,402	\$ (861,633)
RECONCILIATION TO MODIFIED ACCRUAL BASIS - NET CHANGE RESULTING FROM RECORDING ACCOUNTS RECEIVABLE, PAYABLE, AND OTHER ACCRUED ITEMS			288,582	
NET CHANGE IN FUND BALANCE - MODIFIED ACCRUAL BASIS			1,340,984	
FUND BALANCE, BEGINNING OF YEAR			(162,356)	
FUND BALANCE (DEFICIT), END OF YEAR			\$ 1,178,628	

MOTOR FUEL TAX FUND

BUDGETARY COMPARISON SCHEDULE - CASH BASIS

For the Year Ended April 30, 2017

	Original Final Budget Budget			 Actual	Variance Over/ (Under)		
REVENUES							
Motor fuel tax	\$	107,433	\$	107,433	\$ 105,536	\$	(1,897)
Investment income		300		300	756		456
Total revenues		107,733		107,733	 106,292		(1,441)
EXPENDITURES							
Streets and Public Works:							
Snow removal, patching, mowing		3,125		3,125	767		(2,358)
Highway maintenance program		13,750		13,750	3,671		(10,079)
Engineering		-		-	5,665		5,665
Miscellaneous projects		10,125		10,125	998		(9,127)
Street lighting		142,500		142,500	45,352		(97,148)
Signal maintenance		8,375		8,375	 3,029	_	(5,346)
Total expenditures		177,875		177,875	 59,482		(118,393)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)		(70,142)		(70,142)	 46,810		116,952
OTHER FINANCING SOURCES (USES)							
Transfers out		-		_	(5,139)		(5,139)
Total other financing sources (uses)		-		-	 (5,139)		(5,139)
		(50.1.10)	<i>.</i>	(70.1.10)	 	<i>.</i>	
NET CHANGE IN FUND BALANCE	\$	(70,142)	\$	(70,142)	41,671	\$	111,813
RECONCILIATION TO MODIFIED ACCRUAL BASIS - NET CHANGE RESULTING FROM RECORDING ACCOUNTS RECEIVABLE, PAYABLE, AND OTHER ACCRUED ITEMS					(4,382)		
NET CHANGE IN FUND BALANCE - MODIFIED ACCRUAL BASIS					 37,289		
FUND BALANCE, BEGINNING OF YEAR					 251,428		
FUND BALANCE, END OF YEAR					\$ 288,717		

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

April 30, 2017

1. BUDGET

The appropriations ordinance and budget is prepared on a cash basis by fund. Prior to passage the governing body holds public hearings and may add, subtract from, or change appropriations. A final appropriation ordinance and budget must be filed with the County Clerk within 30 days of its adoption. Expenditures are budgeted by operational line item which constitutes the legal level of control. The amounts reflected in the financial statements represent the final amended appropriations.

2. RECONCILIATION OF BUDGETARY BASIS TO GAAP BASIS

The budgetary comparison schedules for the General Fund, Tax Increment Financing Fund, and Motor Fuel Tax Fund present comparisons of the budget on a cash basis with actual data on the cash basis. Because accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present basic financial statements in conformity with generally accepted accounting principles (GAAP), a reconciliation of resultant basis and timing differences in excess (deficiency) of revenue over expenditures for the year ended April 30, 2017 is presented on each budgetary comparison schedule in the line item titled "Reconciliation to modified accrual basis – net change resulting from recording accounts receivable, payable, and other accrued items."

3. EXCESS OVER BUDGET

The following operational line items had an excess of expenditures over appropriations for the year ended April 30, 2017:

General Fund	
General government auditing	\$ 653
General government attorney	452
Village Hall office equipment	3,387
Public safety miscellaneous	65
Police ammunition	1,964
Streets and alleys gas and oil	2,937
Streets and alleys miscellaneous/supplies	69
Engineering	106,399
Culture and recreation miscellaneous/supplies	543
Capital lease interest	2,634
Streets and alleys capital outlay	1,395,372

VILLAGE OF SHERMAN, ILLINOIS NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (Continued)

3. EXCESS OVER BUDGET (Continued)

Tax Increment Financing Fund	
Salaries	\$ 7,559
Attorney fees	8,260
Engineering	8,134
Contractual agreements	107,316
Surplus distribution	502,383
Motor Fuel Tax Fund	
Engineering	5,665

SUPPLEMENTARY INFORMATION

TAX INCREMENT FINANCING FUND

COMBINING BALANCE SHEET BY SUBFUND

April 30, 2017

	Original TIF District	Route 66 TIF District	Rail Pointe TIF District	Total TIF Fund
ASSETS				
Cash and cash equivalents Property tax receivable Due from other funds	\$ 1,188,558 1,005,000 19,112	\$ 227,055 292,000	\$ 233,145 84,879	\$ 1,648,758 1,381,879 19,112
Total assets	\$ 2,212,670	\$ 519,055	\$ 318,024	\$ 3,049,749
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$ 473,360	\$ -	\$ -	\$ 473,360
Accrued payroll	882	-	-	882
Due to other funds		15,000		15,000
Total liabilities	474,242	15,000		489,242
Deferred inflows of resources:				
Unavailable revenue - property taxes	1,005,000	292,000	84,879	1,381,879
1 1 2			,	
Total deferred inflows of resources	1,005,000	292,000	84,879	1,381,879
Total liabilities and deferred inflows of resources	1 470 242	307,000	84,879	1 971 101
or resources	1,479,242	307,000	64,679	1,871,121
Fund balances:				
Retricted for economic development	733,428	212,055	233,145	1,178,628
Total fund balances	733,428	212,055	233,145	1,178,628
Total liabilities, deferred inflows of resources and fund balances	\$ 2,212,670	\$ 519,055	\$ 318,024	\$ 3,049,749

TAX INCREMENT FINANCING FUND

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BY SUBFUND

For the Year Ended April 30, 2017

REVENUES	Original TIF District	Route 66Rail PointeTIFTIFDistrictDistrict		Total TIF Fund
KE VENUED				
Property taxes	\$ 1,004,767	\$ 291,895	\$ 33,293	\$ 1,329,955
Investment income	762	500	580	1,842
Sales tax	-	53,827	198	54,025
Total revenues	1,005,529	346,222	34,071	1,385,822
EXPENDITURES				
Current:				
Salaries	18,555	-	-	18,555
Attorney fees	16,778	200	200	17,178
Audit fees	5,985	_	_	5,985
Engineering	85,916	128	256	86,300
Contractual agreements	64,533	-	16,647	81,180
Surplus distribution	502,383	-	-	502,383
Debt service:				
Principal	-	238,000	-	238,000
Interest	-	58,080	-	58,080
Capital outlay	637,177	-	-	637,177
Total expenditures	1,331,327	296,408	17,103	1,644,838
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)	(325,798)	49,814	16,968	(259,016)
OTHER FINANCING SOURCES (USES)				
TIF debt certificates issued	1,600,000	_	_	1,600,000
Total other financing sources (uses)	1,600,000			1,600,000
NET CHANGE IN FUND BALANCE	1,274,202	49,814	16,968	1,340,984
FUND BALANCE (DEFICIT), BEGINNING OF YEAR	(540,774)	162,241	216,177	(162,356)
FUND BALANCE, END OF YEAR	\$ 733,428	\$ 212,055	\$ 233,145	\$ 1,178,628



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INDEPENDENT ACCOUNTANT'S REPORT ON MANAGEMENT'S ASSERTION OF COMPLIANCE

The Board of Trustees Village of Sherman, Illinois Sherman, Illinois

We have examined management's assertion that the Village of Sherman, Illinois, complied with the provisions of subsection (q) of Section 11-74.4-3 of the Illinois Tax Increment Redevelopment Allocation Act (Illinois Public Act 85-1142) during the year ended April 30, 2017. Management is responsible for the Village of Sherman, Illinois' assertion. Our responsibility is to express an opinion on management's assertion about the Village's compliance with the specific requirements based on our examination.

Our examination was made in accordance with attestation standards established by the American Institute of Public Accountants. Those standards require that we plan and perform the examination to provide reasonable assurance about whether management's assert about compliance with the specified requirements is fair stated, in all material respects. An examination involves performing procedures to obtain evidence about whether management's assertion is fair stated, in all material respects. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material misstatement of management's assertion, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Village of Sherman, Illinois' compliance with statutory requirements.

In our opinion, management's assertion that the Village of Sherman, Illinois complied with the aforementioned requirements for the year ended April 30, 2017, is fairly stated in all material respects.

This report is intended solely for the information and use of the Village Board, management and the Illinois Department of Revenue, Illinois State Comptroller's Office and the Joint Review Board and should not be used by anyone other than these specified parties.

Sikich LLP

Springfield, Illinois December 5, 2017 ACCOUNTING TECHNOLOGY ADVISORY